

WORLD WATCH LIST 2025

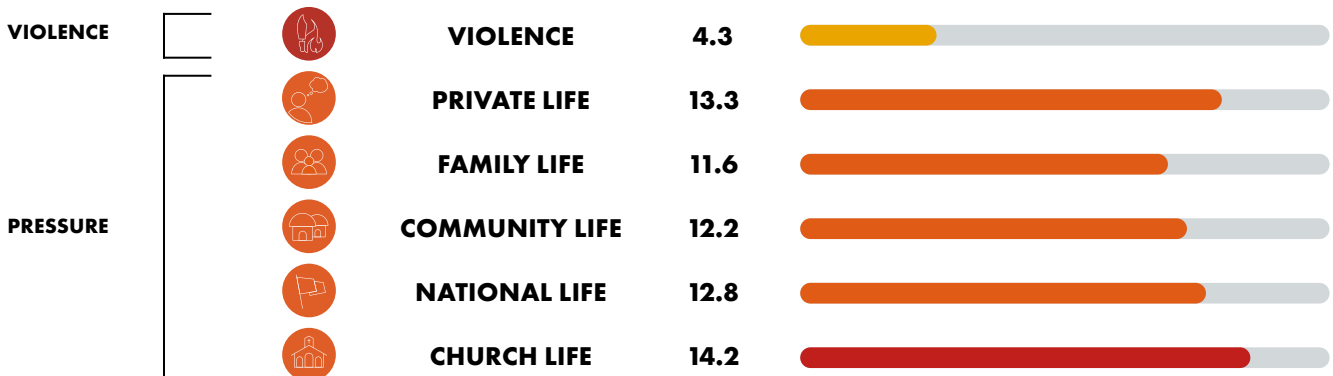
SITUATION OF RELIGIOUS FREEDOM FOR CHRISTIANS

WORLD WATCH LIST NO.
38

KAZAKHSTAN



LEVELS OF VIOLENCE AND PRESSURE



Each of the six categories is scored out of a maximum of 16.7 points. The categories added together total 100 points (6 x 16.7 = 100).

Key findings

Freedom of religion or belief is restricted by legislation introduced in September 2011. Using the threat of militant Islam as a pretext, the Kazakh government keeps society under tight control, including increased surveillance, raids on meetings and arrests. Russian Orthodox churches experience the least problems from the government, as they do not usually attempt to contact the Kazakh population. It is the indigenous Christian converts, from a Muslim background, who experience severe violations from the state, family, and community. Some converts are locked up by their families for long periods, beaten and may eventually be expelled from their communities. Local imams also preach against them.

Quick facts

LEADER

President Kassym-Jomart Tokayev

POPULATION

19,828,000

NUMBER OF CHRISTIANS

5,031,000¹

MAIN RELIGION

Islam

GOVERNMENT

Presidential Republic



Context

Religious Context	Number of adherents	Percentage
Christians	5,031,000	25.4
Muslims	13,935,000	70.3
Agnostics	684,000	3.4
Atheists	92,200	0.5

Source²

A former Soviet republic, Kazakhstan gained independence in 1991 and is the wealthiest country in the region. Since 2010, the government has become more dictatorial, characterized by repressive policies, no real opposition and strict media control. The situation has not improved since President Tokayev took power in 2019 and he was re-elected, as expected, in presidential elections in 2022 and won parliamentary elections in 2023. International observers said the elections lacked “competitiveness” while highlighting the need for reforms in the Central Asian nation (Source: RFE/RL, 21 November 2022).

Sunni Islam is the main religion and Kazakhs are expected to be Muslims. This makes life challenging for converts to Christianity, especially in rural areas. However, it would be wrong to call Kazakhstan a Muslim country. Most Kazakhs follow the traditions

rather than the teachings of Islam, and 70 years of Soviet atheism have left their mark; the government is staunchly secular. According to the US State Department “Under the constitution, all persons have the right to follow their religious or other convictions, take part in religious activities, and disseminate their beliefs. These rights, however, are in practice limited to registered religious groups, especially those considered “traditional” to Kazakh society. “Traditional” is not defined by law but typically refers to Hanafi Sunni Islam, the Russian Orthodox Church, Greek and Roman Catholicism, Lutheranism, and Judaism.” (IRFR 2023 Kazakhstan).

According to the World Christian Database (accessed May 2024) the largest official church denominations in Kazakhstan are the Russian Orthodox Church (ROC), the Ukrainian Orthodox Church and the Roman Catholic Church. The overwhelming majority of Christians in Kazakhstan are ethnic Russians and Ukrainians. They live mainly in the north of the country. Christians in Kazakhstan play no role in the country’s politics.

Religious affairs legislation introduced in September 2011 included religious communities needing to re-register, a ban on unregistered religious activity, restricted production and dissemination of religious materials in-country, and a prohibition on religious activities for children such as summer camps; this particularly affects Protestants. The [authorities](#) raid services, punish speech “inciting religious discord”

¹ Zurlo G A and Johnson T M, eds., World Christian Database, Leiden/Boston: Brill, accessed May 2024

² Data source: Zurlo G A and Johnson T M, eds., World Christian Database, Leiden/Boston: Brill, accessed May 2024

and detain individuals for “illegal missionary activity”. In [January 2022](#), changes made to the Religion Law widened state religious censorship and made holding religious meetings away from state-registered places of worship more difficult.

How the situation varies by region

Rights violations targeting all Christian communities and carried out by government officials can occur all over the country. Pressure from family, friends and the community on converts is stronger outside urban areas.

Who is affected?

COMMUNITIES OF EXPATRIATE CHRISTIANS

This category is not included in the WWL scoring and analysis.

HISTORICAL CHRISTIAN COMMUNITIES

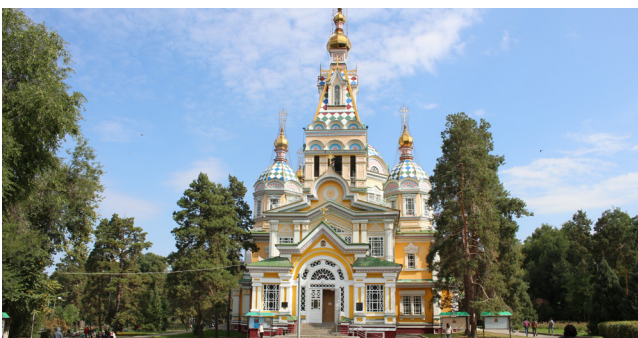
The Russian Orthodox Church (ROC) has relative freedom since they are not involved in evangelism among Kazakhs and therefore not seen as a threat. Also, the Kazakh government has no interest in provoking Russia by creating difficulties for the ROC.

CONVERTS TO CHRISTIANITY

Converts with a Muslim background suffer under restrictions from the state and face severe pressure from family and community.

NON-TRADITIONAL CHRISTIAN COMMUNITIES

Baptist, Evangelical and Pentecostal congregations are unregistered and experience raids, threats, arrests and fines from the authorities, especially if they are active in evangelism.



Main sources of persecution and discrimination

DICTATORIAL PARANOIA

Only state-controlled religious institutions are allowed. The authorities raid and arrest members of unregistered religious groups, especially Protestants, who are regarded as a foreign influence aiming to destroy the current political system.

ISLAMIC OPPRESSION BLENDED WITH CLAN OPPRESSION

Converts to Christianity from a Muslim background experience pressure and sometimes violence from family and community. This can include domestic incarceration or expulsion from home. Kazakh leaders (with the support of the authorities) see conversion as an assault on Kazakh identity. Many converts choose to keep their new faith a secret.



How are men and women differently affected?

WOMEN

Kazakh law gives equal rights to men and women. However, in practice, traditionalist views that consider women subservient to men prevail. There are few effective measures to address gender-based violence, polygamy, child and forced marriages, bride kidnapping, and pervasive domestic violence. Female converts risk greater levels of physical and verbal abuse, harassment, threats and house arrest. Forced marriage to a Muslim is a possibility and occasionally linked to abduction. It is difficult for women to escape these pressures due to high unemployment and limited financial independence.

Female typical pressure points:

- Abduction
- Forced marriage
- Incarceration by family (house arrest)
- Violence – physical

MEN

Men tend to have higher levels of responsibility in the public sphere; the religious persecution that men experience reflects this socio-cultural structure. They risk interrogation, fines, detention and imprisonment. Obligatory military service for young men is an extra potential risk in a highly controlled environment in a Muslim-majority state. Converts from a Muslim background experience pressure from their families, typically facing verbal harassment and physical beatings. Job loss is also a risk for converts and church leaders, which then affects their dependent families.

Male typical pressure points:

- Economic harassment via business/job/work access
- Economic harassment via fines
- Military/militia conscription/service against conscience
- Travel bans/restrictions on movement
- Violence – physical
- Violence – psychological
- Violence – Verbal

WWL 5 year trend

WWL Year	Position on Open Doors World Watch List	Persecution rounded score out of 100
2025	38	68
2024	47	65
2023	48	65
2022	47	64
2021	41	64

Kazakhstan scored 68 points in WWL 2025; 3 points higher than in WWL 2024. This is primarily caused by a higher score in the Violence sphere. The scores in Family and Church spheres of life went slightly down, while the score for Community sphere of life went slightly up. The scores of Private and National spheres of life stayed the same.



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Examples of violence in the reporting period

- **May 2024:** A sharp rise in the number of police raids, arrests and fines in the past two months has traumatized Baptists in southern Kazakhstan, raising concerns about the future of religious liberty in the country. (Sources: [Forum 18, 3 May 2024](#) and [Christian Post, 17 May 2024](#))

WWL Year	Churches or Christian buildings attacked or closed	Christians detained	Christians physically or mentally abused	Christians internally displaced
2025	3	7	19	19
2024	1	0	25	0

This table includes only a few categories of faith-based violence during the reporting period - for full results see the violence section of the country's corresponding WWL Persecution Dynamics. Since many incidents go unreported, the numbers must be understood as minimum figures. In cases where it has been impossible to count exactly, a symbolic round figure (10, 100* or 1000*) is given which in reality could be significantly higher. The same applies for symbolic numbers 10,000*, 100,000* and 1,000,000*.*

PRIVATE LIFE

Conversion from Islam to Christianity is seen as a betrayal of family and Kazakh culture. In rural areas, converts can suffer physical violence, so they refrain from talking about their new faith and hide Christian materials that could be used as evidence of conversion. Non-traditional Protestants can easily be accused of evangelizing by the state authorities.

FAMILY LIFE

Children of Christians are discriminated against on account of their parents' faith, and Muslim children are often encouraged not to mix with them. They may be pressured to attend Islamic classes against their parents' will. Schools periodically organize state-funded public meetings about combating "sects" that spread negative propaganda against religious minorities, including Evangelicals. These meetings are supposedly voluntary, but everyone is strongly urged to attend. The adoption of a Kazakh child into a Christian family is not permitted.

COMMUNITY LIFE

Converts to Christianity from Islam are monitored, interrogated and threatened by their families and communities. Unregistered churches are monitored and raided by the local authorities. Members can be threatened, fined, or detained for illegal religious activities. Once they appear in police records, Christians are required to report regularly.

NATIONAL LIFE

The Constitution recognizes the state-supported Muslim Board and the Russian Orthodox Church. All

other religious communities are required to re-register according to the 2011 law. The process is complicated and limits the possibility for non-traditional organizations to operate on an official basis.

CHURCH LIFE

Faith-based schools and non-governmental organizations (NGOs) are not allowed. Any social work carried out by Christians is seen as a form of outreach and is opposed. Printing and distributing religious literature is restricted.



International obligations & rights violated

Kazakhstan has committed to respect and protect fundamental rights under the following international treaties:

1. International Covenant on Civil and Political Rights (ICCPR)
2. International Covenant on Economic, Social and Cultural Rights (ICESCR)
3. Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment (CAT)
4. Convention on the Elimination of All Forms of Discrimination against Women (CEDAW)
5. Convention on the Rights of the Child (CRC)

Kazakhstan is not fulfilling its international obligations by regularly violating or failing to protect the following rights of Christians:

- Churches from non-traditional denominations are raided and attendees are arbitrarily arrested (ICCPR Arts. 9; 18 and 21)
- Ownership and consultation of religious literature is severely restricted beyond international permitted limitations (ICCPR Arts. 18 and 19)
- Christians and their activities are monitored by the authorities and the surrounding community (ICCPR Art. 17)
- Christian female converts run the risk of being abducted and forcibly married to Muslim men (ICCPR Art. 23; CEDAW Art. 16 and ICESCR Art. 10)

Situation of other religious minorities

Kazakhstan's Constitution defines it as a secular state. Authorities restrict non-traditional religious groups, including Muslims who practice a version of Islam other than the officially-recognized Hanafi school of Sunni Islam. As USCIRF 2024 Kazakhstan Chapter has stated: *“While the constitution characterizes Kazakhstan as a secular state, it also recognizes certain religions - such as Hanafi Sunni Islam and Russian Orthodox Christianity - as traditional to Kazakhstan. The government considers other religious groups and those who subscribe to a different interpretation of “traditional” religions, particularly Islam, to be non-traditional. Authorities are more likely to target members of these groups related to their religious activity.”*

According to the US State Department (IRFR 2023 Kazakhstan): *“Jehovah’s Witnesses stated that on three occasions, authorities interrupted religious meetings held in rented facilities. And according to observers and members of minority religious groups, religious groups regarded as “nontraditional,” including Jehovah’s Witnesses, Baptists and other evangelical Protestants, and Muslims who chose to wear headscarves or other identifying attire, continued to face greater societal scrutiny and discrimination.”*

Open Doors in Kazakhstan

Open Doors strengthens the persecuted church in Central Asia primarily through:

- Literature distribution
- Prayer support
- Biblical training
- Children and youth training
- Women's ministry
- Presence ministry
- Social and medical ministry
- Vocational training and micro credit
- Social-economic development projects, like rehabilitation centers for children, men and women



ABOUT THIS BRIEF

- The content of this document is based on the more detailed WWL Persecution Dynamics per country published annually by World Watch Research (WWR), the research department of Open Doors International. It may be used and distributed free of charge, but please always acknowledge the source as: © 2025 Open Doors International.
- All brief country profiles can be accessed under 'Advocacy resources' on the research pages of the Open Doors International website, along with the WWL Persecution Dynamics per country, accompanying Background Information per country and the latest update of WWL Methodology. These are also available at the Open Doors Analytical website (password: freedom).
- The WWL 2025 reporting period was 01 October 2023 – 30 September 2024.

All photos in this dossier are for illustrative purposes.